

DRIVING
IMPROVEMENT
THROUGH
INDEPENDENT AND
OBJECTIVE REVIEW

# St David's Independent Hospital Carrog Corwen LL21 9BG

**Inspection Report 2010-2011** 

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Inspection Date:	Inspection Manager:
8 February 2011	Mr John Powell

#### Introduction

Independent healthcare providers in Wales must be registered with Healthcare Inspectorate Wales (HIW). HIW acts as the regulator of healthcare services in Wales on behalf of the Welsh Ministers who, by virtue of the Government of Wales Act 2006, are designated as the registration authority.

To register, they need to demonstrate compliance with the Care Standards Act 2000 and associated regulations. HIW tests providers' compliance by assessing each registered establishment and agency against a set of 'National Minimum Standards,' which were published by the Welsh Assembly Government and set out the minimum standards for different types of independent health services. Further information about the standards and regulations can be found on our website at: www.hiw.org.uk

Readers must be aware that this report is intended to reflect the findings of the inspection episode. Readers should not conclude that the circumstances of the service will be the same at all times.

# **Background and Main Findings**

An unannounced inspection was undertaken to St David's independent hospital on the 8 February 2011 by an inspection manager, one HIW independent healthcare reviewer and one Mental Health Act reviewer. The hospital was first registered in March 2007 having previously been registered as a care home. The hospital is currently registered to provide a service to 15 men with a learning disability who are liable to be detailed under the Mental Health Act 1983. Patients accommodated may also have co-existing secondary conditions such as difficult or challenging behaviour, mental health problems, autistic spectrum disorder, Attention Deficit Hyperactivity Disorder (ADHD) or epilepsy. The service particularly focused on those with a borderline diagnosis of learning disability and the challenging behaviours often

associated around such a diagnosis. It was an 'open' service and was not registered to accommodate those who required any conditions of security. St David's Hospital is owned by Mental Health Care (St David's) Ltd and is a large detached premises set in its own grounds overlooking the River Dee outside the village of Carrog, seven miles from Llangollen in North Wales.

As part of the inspection process the registered provider submitted a completed self-assessment form and an extensive range of supporting documentation to demonstrate how they meet the National Minimum Standards for Private and Voluntary Healthcare Services. The inspection focused upon the analysis of a range of documentation including the examination of patient records and discussion with the manager and a range of staff employed at the hospital. In addition, a number of patients were also interviewed and feedback obtained from both patients and staff has been used within this report.

A considerable focus of the inspection visit was in relation to a recent incident/accident that had occurred at the hospital where a patient had either jumped or had fallen from a first floor bedroom window. Following a review of this incident/accident regulatory requirements have been identified and these have been detailed within this report. These requirements were conveyed to the registered provider at the time of the inspection visit and an action plan has been received by HIW and many of the areas have subsequently been addressed. In addition, the registered provider had undertaken their own internal investigation and had implemented a number of recommendations as a result of this investigation.

In respect of the main inspection findings, the registered provider had in place:

- A comprehensive statement of purpose that had been updated in December
   2010. In addition a patients' guide was also available.
- A system of care documentation that included a comprehensive admission assessment, a nutritional assessment and a risk management plan. Care plans were evaluated on a monthly basis and there was evidence that patients were involved in their care plans. However, patient notes were not

integrated into a single multi-disciplinary record and there were separate sections for the responsible clinician and social worker to record information. Patient information leaflets were available in relation to patients' rights under the Mental Health Act 1983. Care plans in relation to discharge and section 17 leave had been formulated and were appropriately detailed. Section 17 leave forms had been signed by the responsible clinical and the patient.

- A range of policies and procedures with the date of formulation and any updates.
- A staff training programme was in place and this covered a range of topics including; managing challenging behaviour, section 17 leave, the Mental Health Act 1983 and the Protection of Vulnerable Adults (PoVA). However, a significant number of staff had not attended training in what constitutes a complaint and the procedures for dealing with complaints.
- A range of activities/therapies were on offer including; bingo, arts and crafts, information technology, snooker and various community activities including; horse riding, ten pin bowling, canoeing, pub and cinema visits, swimming, countryside walks, cycling and camping. There was also a purpose-built rehabilitation centre within the hospital grounds that included a kitchen treatment area and a therapy room. Individual activity programmes were in place for patients.
- A number of areas had been subject to audit including: patient assessments and care plans, restraint package, clinicians training and the area of risk management and assessment. A number of recommendations were made following the audits and progress with the recommendations was documented. However, the audit programmes did not include: monitoring multi-professional contributions to clinical records, the extent and quality of direct staff-patient contact, the use of comparative information on clinical outcomes and evaluation against research findings and evidence based practice.
- A patient survey had been undertaken and the results had initiated some change in processes and practices at the establishment. Changes included an amended patient satisfaction questionnaire that enabled patients to complete the survey with no or minimal support from staff.

There was clear evidence that the management of specific patient conditions took account of the National Institute for Health and Clinical Excellence (NICE) guidelines. In respect of the other inspection findings a social worker was employed by the establishment and this was a very positive initiative.

There was a detailed admission policy and procedure; however, the registered provider must satisfy themselves that all admissions are appropriate and any risks clearly assessed and appropriate action taken.

In terms of patient restraint and physical interventions there was a summary register available detailing the number, specific details and the form of the restraint,

An advocacy service was available and an advocate visited the hospital on a frequent basis and held a 'surgery' that took place in the rehabilitation centre within the hospital grounds. Details of the service were displayed in the hospital. In relation to the area of complaints the procedure was also displayed.

The catering service for patients provided a choice and variety of meals and there was a range of hot meals and fresh salads served throughout the week. A hot evening meal was provided every day of the week and fresh fruit and drinks were readily available throughout the day.

In relation to the environment, there was a dining room and two lounges and there were three separate areas of patient bedrooms and within each of these areas there was a bathroom. The majority of bedrooms were very personalised and access for patients was not restricted. However, there was no nurse call system installed in the patient care areas of the establishment including all patient bedrooms, toilets and bathrooms. In addition, it was also identified that the window restrictors were not sufficiently robust to withstand a significant impact. An action plan had been received and it was confirmed to HIW that these restrictors had subsequently been replaced.

Within a patient's property inventory documentation, a list was available but it did not contain the name of the patient or the date and lacked sufficient detail. It would

therefore be extremely difficult to ascertain the whereabouts of individual items in the event that they went missing. Therefore a more accurate and robust system must be implemented

The varying levels of observation for patients were clearly documented and a record maintained. However, the specific criteria for each level of observation was not sufficiently clear enough and staff had not received training in this area.

The inspection manager would like to thank the managing director, manager, staff and patients for their time and co-operation during the inspection visit.

# **Achievements and Compliance**

Within the previous inspection report two regulatory requirements had been identified, an action plan had been received by HIW and all of the regulatory requirements had been addressed.

In terms of achievements the establishment provided an extensive range of recreational and social activities and the rehabilitation centre, within the hospital grounds, provided a very useful and well used facility.

# **Registration Types**

This registration is granted according to the type of service provided. This report is for the following type of service

#### Description

Independent hospital with overnight beds providing medical treatment for mental health (including patients detained under the Mental Health Act 1983).

# **Conditions of Registration**

This registration is subject to the following conditions. Each condition is inspected for compliance. The judgement is described as Compliant, Not Compliant or Insufficient Assurance.

Condition Number	Condition of Registration	Judgement
1.	The total number of persons admitted to the establishment at anyone time must not exceed fifteen (15).	Compliant
2.	<ul> <li>The registered person is registered:</li> <li>a) To provide rehabilitation treatment to male adults up to age of sixty five (65) years with a borderline to moderate learning disability.</li> <li>b) Subject to (a) above, to accommodate persons liable to be detained under the Mental Health Act 1983.</li> </ul>	Compliant
3.	<ul> <li>The registered person must not accommodate or admit the following categories of patients:</li> <li>a) Persons who are in an acute phase of their mental disorder.</li> <li>b) Persons diagnosed with a profound learning disability.</li> <li>c) Persons who require care and treatment in secure mental health services.</li> </ul>	Compliant
4.	This condition applies solely to the day centre premises within the establishment:  a) Individuals who are not admitted to the establishment in accordance with Condition 1 above may use the day centre as visitors. Such individuals must: b)  I. Not exceed four (4) in number at any one time. II. Be accompanied by a minimum of two (2) workers with appropriate skills and experience to deal with their needs. III. Be subject to individual risk assessments relating to their use of the day centre, copies of such risk assessment records are to be kept at the establishment.	Compliant

#### **Assessments**

Healthcare Inspectorate Wales carries out on site inspections to make assessments of standards. If we identify areas where the provider is not meeting the minimum standards or complying with regulations or we do not have sufficient evidence that the required level of performance is being achieved, the registered person is advised of this through this inspection report. There may also be occasions when more serious or urgent failures are identified and the registered person may additionally have been informed by letter of the findings and action to be taken but those issues will also be reflected in this inspection report. Healthcare Inspectorate Wales makes a judgment about the frequency and need to inspect the establishment based on information received from and about the provider, since the last inspection was carried out. Before undertaking an inspection, Healthcare Inspectorate Wales will consider the information it has about a registered person. This might include: a self- assessment against the standards, the previous inspection report findings and any action plan submitted, provider visits reports, the Statement of Purpose for the establishment or agency and any complaints or concerning information about the registered person and services.

In assessing each standard we use four outcome statements:

Standard met	No shortfalls: achieving the required levels of performance.
Standard almost met	Minor shortfalls: no major deficiencies and required levels of performance seem achievable without extensive extra activity.
Standard not met	Major shortfalls: significant action is needed to achieve the required levels of performance.
Standard not inspected	This is either because the standard was not applicable, or because, following an assessment of the information received from and about the establishment or agency, no risks were identified and therefore it was decided that there was no need for the standard to be further checked at this inspection.

# **Assessments and Requirements**

The assessments are grouped under the following headings and each standard shows its reference number:

- Core Standards
- Service Specific Standards

#### Standards Abbreviation:

C = Core standards

A = Acute standards

MH = Mental health standards

H = Hospice standards

MC = Maternity standards

TP = Termination of pregnancy standards

P = Prescribed techniques and technology standards

PD = Private doctors' standards

If the registered person has not fully met any of the standards below, at the end of the report, we have set out our findings and what action the registered person must undertake to comply with the specific regulation. Failure to comply with a regulation may be an offence. Readers must be aware that the report is intended to reflect the findings of the inspector at the particular inspection episode. Readers should not conclude that the circumstances of the service will be the same at all times; sometimes services improve and conversely sometimes they deteriorate.

#### **Core Standards**

Number	Standard Topic	Assessment
C1	Patients receive clear and accurate information about	Standard met
	their treatment.	
C2	The treatment and care provided are patient – centred.	Standard met
C3	Treatment provided to patients is in line with relevant	Standard met
	clinical guidelines.	

Number	Standard Topic	Assessment
C4	Patients are assured that monitoring of the quality of	Standard
	treatment and care takes place.	almost met
C5	The terminal care and death of patients is handled	Standard not
	appropriately and sensitively.	inspected
C6	Patients' views are obtained by the establishment and	Standard met
	used to inform the provision of treatment and care and	
	prospective patients.	
C7	Appropriate policies and procedures are in place to	Standard met
	help ensure the quality of treatment and services.	
C8	Patients are assured that the establishment or agency	Standard met
	is run by a fit person/organisation and that there is a	
00	clear line of accountability for the delivery of services.	0, 1, 1
C9	Patients receive care from appropriately recruited,	Standard not
040	trained and qualified staff.	inspected
C10	Patients receive care from appropriately registered	Standard met
	nurses who have the relevant skills knowledge and	
C11	expertise to deliver patient care safely and effectively.	Standard not
CII	Patients receive treatment from appropriately	
C12	recruited, trained and qualified practitioners.  Patients are treated by healthcare professionals who	inspected Standard not
012	comply with their professional codes of practice.	inspected
C13	Patients and personnel are not infected with blood	Standard not
013	borne viruses.	inspected.
C14	Children receiving treatment are protected effectively	Standard not
014	from abuse.	inspected
C15	Adults receiving care are protected effectively from	Standard met
	abuse.	
C16	Patients have access to an effective complaints	Standard
	process.	almost met
C17	Patients receive appropriate information about how to	Standard met
	make a complaint.	
C18	Staff and personnel have a duty to express concerns	Standard met
	about questionable or poor practice.	
C19	Patients receive treatment in premises that are safe	Standard met
	and appropriate for that treatment. Where children are	
	admitted or attend for treatment, it is to a child friendly	
	environment.	
C20	Patients receive treatment using equipment and	Standard met
	supplies that are safe and in good condition.	
C21	Patients receive appropriate catering services.	Standard met
C22	Patients, staff and anyone visiting the registered	Standard
	premises are assured that all risks connected with the	almost met
	establishment, treatment and services are identified,	
633	assessed and managed appropriately.	Standard not
C23	The appropriate health and safety measures are in	Standard not
C24	place.	inspected Standard not
024	Measures are in place to ensure the safe management	inspected
	and secure handling of medicines.	mspecied

Number	Standard Topic	Assessment
C25	Medicines, dressings and medical gases are handled	Standard not
	in a safe and secure manner.	inspected
C26	Controlled drugs are stored, administered and	Standard met
	destroyed appropriately.	
C27	The risk of patients, staff and visitors acquiring a	Standard met
	hospital acquired infection is minimised.	
C28	Patients are not treated with contaminated medical	Standard met
	devices.	
C29	Patients are resuscitated appropriately and effectively.	Standard met
C30	Contracts ensure that patients receive goods and	Standard met
	services of the appropriate quality.	
C31	Records are created, maintained and stored to	Standard not
	standards which meet legal and regulatory compliance	inspected
	and professional practice recommendations.	
C32	Patients are assured of appropriately competed health	Standard met
	records.	
C33	Patients are assured that all information is managed	Standard met
	within the regulated body to ensure patient	
	confidentiality.	
C34	Any research conducted in the establishment/agency	Standard not
	is carried out with appropriate consent and	inspected
	authorisation from any patients involved, in line with	
	published guidance on the conduct of research	
	projects.	

# Service Specific Standards - these are specific to the type of establishment inspected

Number	Mental Health Hospital Standards	Assessment
M1	Working with the Mental Health National Service	Standard not
	Framework.	inspected
M2	Communication between staff.	Standard met
M3	Patient confidentiality.	Standard met
M4	Clinical audit.	Standard
		almost met
M5	Staff numbers and skill mix.	Standard
		almost met
M6	Staff training.	Standard not
		inspected
M7	Risk assessment and management.	Standard
		almost met
M8	Suicide prevention.	Standard
		almost met
M9	Resuscitation procedures.	Standard met
M10	Responsibility for pharmaceutical services.	Standard not
		inspected

Number	Mental Health Hospital Standards	Assessment
M11	The Care Programme Approach/Care Management.	Standard not
	1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1	inspected
M12	Admission and assessment.	Standard
		almost met
M13	Care programme approach: Care planning and review.	Standard not
		inspected
M14	Information for patients on their treatment.	Standard met
M15	Patients with developmental disabilities.	Standard met
M16	Electro-Convulsive Therapy (ECT).	Standard not
		inspected
M17	Administration of medicines.	Standard not
		inspected
M18	Self administration of medicines.	Standard met
M19	Treatment for addictions.	Standard not
		inspected
M20	Transfer of patients.	Standard met
M21	Patient discharge.	Standard met
M22	Patients' records.	Standard
		almost met
M23	Empowerment.	Standard met
M24	Arrangements for visiting.	Standard met
M25	Working with carers and family members.	Standard met
M26	Anti-discriminatory practice.	Standard met
M27	Quality of life for patients.	Standard met
M28	Patients' money.	Standard not
		inspected
M29	Restrictions and security for patients.	Standard met
M30	Levels of observation.	Standard
		almost met
M31	Managing disturbed behaviour.	Standard met
M32	Management of serious/untoward incidents.	Standard met
M33	Unexpected patient death.	Standard met
M34	Patients absconding.	Standard met
M35	Patient restraint and physical interventions.	Standard not
		inspected
M41	Establishments in which treatment is provided for	Standard met
	persons liable to be detained - information for staff.	
M42	The rights of patients under the Mental Health Act.	Standard met
M43	Seclusion of patients.	Standard not
		inspected
M44	Section 17 leave.	Standard met
M45	Absent without leave under section 18.	Standard met
M46	Discharge of detained patients.	Standard met
M47	Staff training on the Mental Health Act.	Standard met

### **Schedules of Information**

The schedules of information set out the details of what information the registered person must provided, retain or record, in relation to specific records.

Schedule	Detail	Assessment
1	Information to be included in the Statement of	Compliant
	Purpose.	
2	Information required in respect of persons seeking to	Complaint
	carry on, manage or work at an establishment.	
3 (Part I)	Period for which medical records must be retained	Compliant
3 (Part II)	Record to be maintained for inspection.	Complaint
4 (Part I)	Details to be recorded in respect of patients receiving	Not
	obstetric services.	applicable
4 (Part II)	Details to be recorded in respect of a child born at an	Not
	independent hospital.	applicable

# Requirements

The requirements below address any non-compliance with The Private and Voluntary Health Care (Wales) Regulations 2002 that were found as a result of assessing the standards shown in the left column and other information which we have received from and about the provider. Requirements are the responsibility of the 'registered person' who, as set out in the legislation, may be either the registered provider or registered manager for the establishment or agency. Healthcare Inspectorate Wales will request the registered person to provide an 'action plan' confirming how they intend to put right the required actions and will, if necessary, take enforcement action to ensure compliance with the regulation shown.

Standard	Regulation	Requirement	Time scale
C4 & M4	16 (1)	Findings	Within three
			months of
		The audit programmes did not include:	receiving this
		monitoring multi-professional	report the
		contributions to clinical records, the	clinical audit
		extent and quality of direct staff-patient	programme to
		contact, the use of comparative	be fully
		information on clinical outcomes and	implemented.
		evaluation against research findings	
		and evidence based practice.	

Standard	Regulation	Requirement	Time scale
		Action Required	
		The registered person is required to ensure that the audit programmes include: monitoring multi-professional contributions to clinical records, the extent and quality of direct staff-patient contact, the use of comparative information on clinical outcomes and evaluation against research findings and evidence based practice.	
C16 &	17 (2) (a)	Findings	Within 28 days
M5		A significant number of staff had not attended training in what constitutes a complaint and the procedures for dealing with complaints.	of receiving this report.
		Action Required	
		The registered person is required to ensure all staff receive training in what constitutes a complaint and the procedures for dealing with complaints.	
C22	24 (2) (b)	Findings	An action plan
	& (d)	There was no nurse call system available in the hospital.	must be received within 28 days of receiving
		Action Required	this report of
		The registered person is required to ensure that a nurse call system is installed throughout all patient care areas.	how this area will be addressed.
M7 & M12	15 (1) &	Findings	Immediate and
	24 (2) (b) & (d)	A patient had recently either jumped or fallen from a first floor bedroom window.	on-going.
		Action Required	
		The registered person is required to ensure that all admissions are appropriate and any risks clearly assessed and appropriate action taken.	

Standard	Regulation	Requirement	Time scale
M8 & M30	15 (1) &	Findings	Immediate
	17 (2) (a)		and
		The specific criteria for each level of observation was not sufficiently clear enough and staff had not received training in this area.	on-going.
		Action Required  The registered person is required to ensure that the specific criteria for each level of observation, is sufficiently clear and staff receive training in this area.	

## Recommendations

Recommendations may relate to aspects of the standards or to national guidance. They are for registered persons to consider but they are not generally enforced.

Standard	Recommendation
M12	A patient's property inventory documentation should contain the name of the patient, the date and a sufficient description of the property listed.
M22	Patient notes should be integrated into a single multi-disciplinary record.

Healthcare Inspectorate Wales exists to promote improvement in health and healthcare. We have a statutory duty to assess the performance of healthcare organisations for the NHS and coordinate reviews of healthcare by others. In doing so, we aim to reduce the regulatory burden on healthcare organisations and align assessments of the healthcare provided by the NHS and the independent (private and voluntary) sector.

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